

# **Torres Shire Council**

# **Torres Shire Council Cemeteries** Local Law 2012

Correct as of 17 April 2012



# **Torres Shire Council**

# Cemeteries Local Law 2012

# Contents

Chapter 1	Introduction			
Part 1	Prelimi	nary		
	1	Short	title 6	
	2	Object	ts6	
	3	Definit	ions6	
Part 2	Local gove		nment cemeteries	
	Division	1	Division 1 Establishment of cemeteries	
	4	Establ	ishment of cemeteries7	
	Division	2	Administration of cemeteries	
	5	Admin	istration of cemeteries7	
	6	Respo	nsibilities of the cemetery authority7	
	7	Delega	ation8	
	<b>Division 3</b>		Rights to burial sites etc.	
	8	Grant	of burial rights etc8	
	<b>Division 4</b> 10 Dis		e columbariums, mausoleums and vaults8	
			Disposal of remains in local government cemetery	
			sal of human remains in local government ery9	
	11	Applic	ation for licence9	

12	Grant of licence9					
13	Conditions of licence10					
14	Bringing of human remains into cemetery	10				
Division	5 Erection and installation of memorials					
15	Erection of memorials to deceased persons	11				
16	Application for licence	11				
17	Grant of licence	11				
18	Conditions of licence12					
19	Compliance with conditions of licence	12				
Division	6 Division 6 Maintenance of memorials					
20	Maintenance and repair of memorials by family members	.12				
21	Maintenance contracts	.13				
22	Maintenance and repair of memorials by local government					
23	Removal of memorials	13				
Division	7 Conduct in local government cemeteries					
24	Animals	14				
25	Interference with grave etc	14				
26	Interference with services14					
27	General power to regulate conduct14					
28	Use of force to prevent contravention14					
Other of	cemeteries					
Division	8 Control of cemeteries					
29	Requirement to hold licence	15				
30	Application for licence	15				
31	Grant of licence	16				
32	Term of licence16					
33	Conditions of licence17					
34	Compliance with conditions of licence					
35	Power to change conditions of licence					
36	Transfer of licence					
Division	9 Enforcement					

Part 3

	37	Inspec	ion	19
	38	Compli	ance notices	19
	39	Local g	overnment's power to have work carried out	20
	40	Powers	of entry and cost recovery	20
	41	Susper	sion or cancellation of licence	20
Part 4	Cemeteries generally			
	42		rds for disposal of human remains in ries	22
	43	Record	s to be kept by cemetery authorities	22
Part 5	Disposal of human remains outside cemeter			
	44	Requir	ement for licence	23
	45	Applica	tion for licence	23
	46	Grant o	f licence	24
	47	Conditi	ons of licence	24
	48	Compli	ance with conditions of licence	25
Part 6	Miscell	aneou	S	
	Division	10 I	Division 1 Disturbance of remains	
	49	Disturb	ance of remains	25
	49 50	Author	ance of remains sation for disturbance or interference with s	
		Author remain	sation for disturbance or interference with	
	50	Author remain 11 I	sation for disturbance or interference with s Removal of remains	
	50 Division	Authori remain 11 I Power	sation for disturbance or interference with s Removal of remains	25 26
	50 Division 51	Author remain <b>11</b> I Power Local g	sation for disturbance or interference with s <b>Removal of remains</b> to direct removal of remains	25 26 26
	50 <b>Division</b> 51 52	Author remain <b>11</b> I Power Local g Powers	sation for disturbance or interference with s <b>Removal of remains</b> to direct removal of remains overnment's power to have work carried out s	25 26 26
	50 <b>Division</b> 51 52 53	Author remain 11 I Power Local g Powers 12 I Compli	sation for disturbance or interference with s <b>Removal of remains</b> to direct removal of remains overnment's power to have work carried out is of entry and cost recovery	25 26 26 27
	50 Division 51 52 53 Division	Authori remain 11 I Power Local g Powers 12 I Compli authori 13 (	sation for disturbance or interference with <b>Removal of remains</b> to direct removal of remains overnment's power to have work carried out a s of entry and cost recovery <b>Power of direction</b> ance by undertakers with directions by	25 26 27 27
	50 <b>Division</b> 51 52 53 <b>Division</b> 54	Authori remain 11 I Power Local g Powers 12 I Compli authori 13 0	sation for disturbance or interference with <b>Removal of remains</b> to direct removal of remains overnment's power to have work carried out a s of entry and cost recovery <b>Power of direction</b> ance by undertakers with directions by sed persons	25 26 27 27 <b>t</b>
Part 7	50 Division 51 52 53 Division 54 Division	Authori remain 11 I Power Local g Powers 12 I Complia authori 13 Consis	sation for disturbance or interference with <b>Removal of remains</b> to direct removal of remains overnment's power to have work carried out is of entry and cost recovery <b>Power of direction</b> ance by undertakers with directions by sed persons <b>Consistency with Queensland Heritage Act</b> <b>1992</b> tency with Queensland Heritage Act 1992	25 26 27 27 <b>t</b>
Part 7	50 <b>Division</b> 51 52 53 <b>Division</b> 54 <b>Division</b> 55	Authori remain 11 I Power Local g Powers 12 I Compliauthori 13 Consis ised p	sation for disturbance or interference with <b>Removal of remains</b> to direct removal of remains overnment's power to have work carried out is of entry and cost recovery <b>Power of direction</b> ance by undertakers with directions by sed persons <b>Consistency with Queensland Heritage Act</b> <b>1992</b> tency with Queensland Heritage Act 1992	25 26 27 27 <b>t</b> 28
Part 7	50 Division 51 52 53 Division 54 Division 55 Author	Authori remain 11 I Power Local g Powers 12 I Compliauthori 13 Consis ised p Appoin	sation for disturbance or interference with Removal of remains to direct removal of remains	25 26 27 27 <b>t</b> 28 28
Part 7	<ul> <li>50</li> <li>Division</li> <li>51</li> <li>52</li> <li>53</li> <li>Division</li> <li>54</li> <li>Division</li> <li>55</li> <li>Author</li> <li>56</li> </ul>	Author remain 11 I Power Local g Powers 12 I Compliauthori 13 Consis ised p Appoin Limitat	sation for disturbance or interference with S	25 26 27 27 <b>t</b> 28 28 29

	59	Authorised person's identity card29	
	60	Production of identity card 30	
	61	Offence	
	62	Protection from liability	
Part 8	Review		
	63	Reviewable decisions	
	64	Application for review	
	65	Carrying out review	
	66	Decision on review32	
Part 9	Miscellaneous		
	67	Defence of reasonable excuse	
	68	Subordinate local laws 32	
Schedule 1	Dictiona	ry35	

# **Cemeteries Local Law 2012**

# Chapter 1 Introduction

# Part 1 Preliminary

## 1 Short title

This local law may be cited as Cemeteries Local Law 2012.

## 2 Objects

The objects of this local law are to-

- (a) empower the local government to establish public cemeteries; and
- (b) provide for the proper management and control of public cemeteries in the local government's area (whether established by the local government or someone else); and
- (c) regulate the disposal of human remains in the local government's area (either inside or outside a public cemetery); and
- (d) ensure that proper records are kept about the disposal of human remains within and outside public cemeteries.

## 3 Definitions

The dictionary in the Schedule defines particular words used in this local law.

# Part 2 Local Government Cemeteries

# Division 1 Division 1 Establishment of cemeteries

## 4 Establishment of cemeteries

- (1) The local government may, subject to the *Sustainable Planning Act* 2009, establish a cemetery on land under the local government's control.
- (2) A cemetery may include—
  - (a) a crematorium; or
  - (b) a columbarium; or
  - (c) a mausoleum or vault; or
  - (d) a garden of remembrance; or
  - (e) other structures and improvements the local government considers appropriate.

# Division 2 Administration of cemeteries

## 5 Administration of cemeteries

- (1) The local government may, by subordinate local law, establish a cemetery authority to manage a local government cemetery.
- (2) If the cemetery authority consists of a committee of management, the committee is appointed and its members hold office under the relevant subordinate local law.

## 6 Responsibilities of the cemetery authority

The cemetery authority must manage a local government cemetery subject to management policies laid down by the local government by subordinate local law.

#### 7 Delegation

The local government may delegate powers under this local law to the cemetery authority.

## Division 3 Rights to burial sites etc.

#### 8 Grant of burial rights etc.

The local government may enter into contracts giving rights to burial sites or other rights relating to the placement of human remains in a local government cemetery.

#### 9 Private columbariums, mausoleums and vaults

- (1) The local government may enter into a contract authorising a person to construct and maintain a private columbarium, mausoleum or vault in a local government cemetery.
- (2) A contract under this section does not dispense with the need for a development permit for the proposed structure under the *Sustainable Planning Act 2009*.
- (3) A contract under this section must—
  - (a) provide for the maintenance and repair of the structure; and
  - (b) if the structure is not to be maintained by the cemetery authority under the terms of the contract—authorise the local government to demolish and remove the structure if it falls into disrepair.
- (4) If a party to a contract under this section dies, the local government must (subject to wishes the deceased had made known to the local government) allow relatives of the deceased whose identity and whereabouts are known to the local government a reasonable opportunity to take over the deceased's contractual rights and liabilities.

# Division 4 Disposal of remains in local government cemetery

## 10 Disposal of human remains in local government cemetery

(1) A person must not dispose of human remains in a local government cemetery unless the disposal of the remains is authorised by a licence under this Division.

Maximum penalty-200 penalty units.

(2) A licence is required under this section even though the remains are to be placed in a private columbarium, mausoleum or vault.<sup>1</sup>

## **11** Application for licence

- (1) An application for a licence permitting disposal of human remains in a local government cemetery must—
  - (a) identify the burial site, niche or other place in which the remains are to be buried or placed; and
  - (b) state the nature of any funeral or memorial ceremony to be conducted in the cemetery and the time of the proposed ceremony.
- (2) An application for a licence permitting disposal of human remains in a local government cemetery must be accompanied by certified copies of other legal authorities that are required for the disposal of the remains.

## 12 Grant of licence

(1) The local government may grant a licence authorising the proposed disposal of human remains in a local government cemetery if satisfied that—

<sup>&</sup>lt;sup>1</sup> See division 3.

- (a) the proposal is consistent with rights that have been granted under this local law; and
- (b) the proposal is consistent with the requirements laid down by subordinate local law.

#### 13 Conditions of licence

- (1) A licence for the disposal of human remains in a local government cemetery may be granted on conditions the local government considers appropriate.
- (2) The conditions of a licence may, for example—
  - (a) regulate the opening of a grave site; and
  - (b) require an appropriate identifying plaque to be placed on or adjacent to the place of disposal until an appropriate memorial to the deceased is erected or installed.
- (3) The local government may, by subordinate local law, prescribe conditions that must be imposed in a licence or that will ordinarily be imposed in a licence.
- (4) Compliance with conditions of licence

An undertaker who arranges for the disposal of human remains in a local government cemetery must ensure that the conditions of the relevant licence are complied with.

Maximum penalty—200 penalty units.

#### 14 Bringing of human remains into cemetery

A person must not bring human remains into a local government cemetery unless—

- (a) a licence has been issued for disposal of the human remains in the cemetery; and
- (b) the remains are enclosed in a coffin or other form of container appropriate to the proposed form of disposal that

complies with the requirements specified by subordinate local law.

Maximum penalty—200 penalty units.

## Division 5 Erection and installation of memorials

#### 15 Erection of memorials to deceased persons

A person must not erect or install a memorial to a deceased person in a local government cemetery unless authorised by a licence under this Division.

Maximum penalty—200 penalty units.

#### 16 Application for licence

- (1) An application for a licence authorising the erection or installation of a memorial to a deceased person in a local government cemetery must—
  - (a) identify the burial site or other place in which the memorial is to be erected or installed; and
  - (b) state the nature and dimensions of the proposed memorial.
- (2) If a development permit is required under the *Sustainable Planning Act 2009* for the erection or installation of the proposed memorial, the application must be accompanied by a copy of the relevant permit.

#### 17 Grant of licence

(1) The local government may grant a licence authorising the erection or installation of a memorial to a deceased person in a local government cemetery if satisfied that the licence may be granted consistently with the objects of this local law and the criteria laid down by subordinate local law.

(2) A subordinate local law may specify criteria with which the erection or installation of a memorial must comply, or will ordinarily be expected to comply.

## 18 Conditions of licence

- (1) A licence for the erection or installation of a memorial to a deceased person in a local government cemetery may be granted on conditions the local government considers appropriate.
- (2) The local government may, by subordinate local law, prescribe conditions that must be imposed in a licence or that will ordinarily be imposed in a licence.

## **19** Compliance with conditions of licence

A person who erects or installs a memorial to a deceased person in a local government cemetery must ensure that the conditions of the relevant licence are complied with.

Maximum penalty—200 penalty units.

# Division 6 Division 6 Maintenance of memorials

#### 20 Maintenance and repair of memorials by family members

- (1) A member of the family of a deceased person, or another person who has a proper interest in the maintenance of a memorial to a deceased person, may with the approval of the cemetery authority carry out maintenance or repair work on a memorial.
- (2) The cemetery authority may give directions about how maintenance or repair work is to be carried out.

#### Examples—

The cemetery authority may, for example, give directions about-

- the addition of structural elements to the memorial;
- the planting, watering, mowing or maintenance of grass or other plants in the vicinity of the memorial;
- the use of fertilisers, pesticides or weedicides in the vicinity of the memorial;

- ensuring that the heritage value of the cemetery is not impaired by the maintenance or repair work.
- (3) A person must comply with a direction under this section.

Maximum penalty for subsection (3)—50 penalty units.

#### 21 Maintenance contracts

The cemetery authority may enter into a contract (a *maintenance contract*) to maintain a memorial to a deceased person and keep it in good repair.

#### 22 Maintenance and repair of memorials by local government

- (1) The cemetery authority may carry out maintenance or repair work on a memorial.
- (2) The cemetery authority is not obliged to carry out maintenance or repair work on a memorial unless the cemetery authority is obliged to maintain the memorial under a maintenance contract.

#### 23 Removal of memorials

- (1) The cemetery authority may remove a memorial if it has become unsafe or has fallen into a state of disrepair.
- (2) If there is no immediate danger to the public, the local government must, before removing a memorial under this section, give members of the deceased's family whose identity and whereabouts are known to the local government reasonable notice of its intention to remove the memorial.
- (3) The cemetery authority is not obliged to reinstate a memorial removed under this section unless the authority is obliged under a maintenance contract to maintain the memorial.

# Division 7 Conduct in local government cemeteries

#### 24 Animals

A person must not bring an animal into a local government cemetery unless the cemetery authority approves.

Maximum penalty—20 penalty units.

#### 25 Interference with grave etc.

A person must not interfere with a grave, memorial, or with flowers or tokens on a grave or memorial unless the cemetery authority approves.

Maximum penalty—50 penalty units.

#### 26 Interference with services

A person must not interrupt or interfere with a funeral or commemorative service lawfully conducted in a local government cemetery.

Maximum penalty—200 penalty units.

#### 27 General power to regulate conduct

- (1) The local government may, by subordinate local law, regulate, restrict or prohibit specified conduct in a local government cemetery.
- (2) A regulation, restriction or prohibition imposed by subordinate local law under this section must be notified on a public notice erected at or near the main public entrance to the cemetery.
- (3) A person must not contravene a regulation, restriction or prohibition imposed under this section.

Maximum penalty for subsection (3)—50 penalty units.

#### 28 Use of force to prevent contravention

An authorised person who finds a person committing or about to commit an offence against this division may with the assistance of a Police Officer<sup>2</sup> use reasonable force to—

- (a) prevent the commission or further commission of the offence; or
- (b) remove the other person from the cemetery.

# Part 3 Other Cemeteries

# Division 8 Control of Cemeteries

## 29 Requirement to hold licence

A person must not operate a cemetery in the area unless authorised by a licence under this local law.

Maximum penalty—200 penalty units.

## 30 Application for licence

- (1) An application for a licence to operate a cemetery must include or be accompanied by—
  - (a) details of the cemetery; and
  - (b) details of the proposed administration and management of the cemetery; and
  - (c) other information and materials required by subordinate local law.
- (2) Before the application is granted, the applicant must provide evidence of any necessary statutory permit, authorisation or approval—

<sup>&</sup>lt;sup>2</sup> Police Officer as defined in *Police Powers and Responsibilities Act 2000* 

- (a) for the development and use of the relevant land as a cemetery; and
- (b) for the use of buildings and structures on the land in connection with the operation of the cemetery.
- (3) The application must be made by the proposed cemetery authority.

## 31 Grant of licence

- (1) The local government may grant a licence authorising the operation of the cemetery if the local government is satisfied that—
  - (a) any development permit for the cemetery required under the *Sustainable Planning Act 2009* has been granted; and
  - (b) the proposed administration and management of the cemetery is appropriate; and
  - (c) the operation of the cemetery will comply with criteria laid down by subordinate local law.
- (2) A subordinate local law may specify criteria with which the operation of a cemetery must comply, or will ordinarily be expected to comply.

#### 32 Term of licence

- (1) A licence is granted for a term specified in the licence.
- (2) The local government may, from time to time, on application by the cemetery authority, renew the licence.
- (3) The term for which a licence is granted or renewed is to be—
  - (a) fixed as required by a relevant subordinate local law; or
  - (b) in the absence of a relevant subordinate local law—decided by the local government when it grants the licence or the renewal.
- (4) However, the local government must, on application for renewal of a licence made before the end of the term for which the licence was

granted or last renewed, renew the licence for a further term unless-

- (a) the local government has given the cemetery authority reasonable written notice of its intention not to renew the licence; or
- (b) there are proper grounds for cancellation of the licence.<sup>3</sup>

#### 33 Conditions of licence

- (1) A licence may be granted on conditions the local government considers appropriate.
- (2) The conditions of a licence may, for example—
  - (a) regulate the hours when the cemetery may be open to the public; and
  - (b) regulate the hours when burials and cremations may be conducted in the cemetery; and
  - (c) regulate the size and position of grave sites; and
  - (d) prescribe minimum periods of leases of grave sites; and
  - (e) require the proper maintenance of memorials and other buildings and structures in the cemetery.
- (3) However, the conditions of the licence must be consistent with the conditions of any relevant development permit.
- (4) The local government may, by subordinate local law, prescribe conditions that must be imposed in a licence or that will ordinarily be imposed in a licence.

<sup>&</sup>lt;sup>3</sup> Proper grounds for cancellation of a licence exist if a cemetery authority fails to remedy contravention of this local law or a condition of a licence within the time allowed in a compliance notice (See section 38).

#### 34 Compliance with conditions of licence

A cemetery authority must ensure that the conditions of a licence are complied with.

Maximum penalty—200 penalty units.

#### 35 Power to change conditions of licence

- (1) The local government may, by written notice given to a cemetery authority, change<sup>4</sup> the conditions of the cemetery authority's licence.
- (2) However, the local government may only change conditions of a licence if—
  - (a) the change of conditions remains consistent with the conditions of any relevant development permit;
  - (b) the cemetery authority agrees to the proposed change; or
  - (c) the local government—
    - (i) gives the cemetery authority reasonable written notice of the proposed change inviting the authority to make written representations about the proposed change within a reasonable period fixed in the notice; and
    - (ii) if the cemetery authority makes written representations within the time allowed in the notice—takes the representations into account.

#### 36 Transfer of licence

(1) A cemetery authority may, with the approval of the local government, transfer the authority's licence to another person.

<sup>&</sup>lt;sup>4</sup> A *change* to the conditions of a licence includes a change by addition, exception, omission or substitution (See *Acts Interpretation Act 1954*, section 36).

- (2) The local government may impose conditions on the transfer of a licence.
- (3) However, the local government cannot—
  - (a) unreasonably refuse its approval of the transfer of a licence; or
  - (b) impose unreasonable conditions on the transfer of a licence.

# Division 9 Enforcement

#### 37 Inspection

An authorised person may enter<sup>5</sup> and inspect a cemetery to find out whether the requirements of this local law and the conditions of the licence are being complied with.

#### 38 Compliance notices

- (1) If a cemetery authority contravenes a provision of this local law or a condition of the licence, an authorised person may give the authority a written notice (a *compliance notice*) under this section.
- (2) A compliance notice may—
  - (a) if the contravention is of a continuing or recurrent nature require the cemetery authority to stop the contravention; and
  - (b) whether or not the contravention is of a continuing or recurrent nature—require the cemetery authority to take specified action, within a time specified in the notice, to remedy the contravention.
- (3) A cemetery authority must comply with a notice under this section.

<sup>&</sup>lt;sup>5</sup> For power to enter premises, see Chapter 5, part 2 of the Act.

Maximum penalty for subsection (3)—50 penalty units.

## 39 Local government's power to have work carried out

If a cemetery authority fails to have work required by a compliance notice carried out, the local government may itself carry out the work.

## 40 Powers of entry and cost recovery

- (1) The local government may enter land under section 142(2) of the Act to carry out work under this part.
- (2) If the cemetery authority is the owner of the relevant land, the amount properly and reasonably incurred by the local government in carrying out the work is recoverable (together with interest) under sections 142(4) of the Act.
- (3) If the cemetery authority is not the owner of the relevant land, the amount properly and reasonably incurred by the local government is recoverable as a debt from the authority (together with interest) on the same basis as applies to an owner of land under section 142(4) of the Act.<sup>6</sup>

## 41 Suspension or cancellation of licence

- (1) If a cemetery authority fails to remedy contravention of this local law or a condition of a licence within the time allowed in a compliance notice, the local government may, by written notice given to the authority, suspend or cancel the licence.
- (2) However, before suspending or cancelling a licence, the local government must—
  - (a) give written notice to the cemetery authority of the proposed suspension or cancellation; and

 $<sup>^{6}</sup>$  Section 142 (8) of the Act provides for the payment of interest on the same basis as for an overdue rate.

- (b) allow the cemetery authority a period stated in the notice (which must be at least 2 months from when the notice is given) to make written representations to the local government about the proposed suspension or cancellation; and
- (c) consider representations made in response to the notice.

# Part 4 Cemeteries generally

#### 42 Standards for disposal of human remains in cemeteries

(1) The local government may, by subordinate local law and in compliance with the provisions of the *Sustainable Planning Act 2009*, prescribe standards for the disposal of human remains in cemeteries.

#### Examples—

The local government may for example-

- prescribe standards with which coffins must comply;
- prescribe minimum dimensions for graves;
- limit the number of bodies that may be buried in a single grave.
- (2) A cemetery authority must ensure that the standards are complied with.

Maximum penalty—200 penalty units.

(3) However, an authorised person may, in an appropriate case, grant an exemption from the requirements of a standard prescribed under this section.

#### 43 Records to be kept by cemetery authorities

- (1) A cemetery authority must keep records of—
  - (a) the names of all persons whose remains have been buried, cremated or placed in the cemetery; and
  - (b) the date of the disposal, and the form of the disposal, of the remains; and
  - (c) the place where the remains of each person have been buried or placed (but not if the remains are cremated remains that have been scattered in the cemetery); and
  - (d) any dealing with the remains after they have been buried or placed in the cemetery; and

- (e) other information required by subordinate local law.
- (2) The records must be kept at an office on the grounds of the cemetery or another place approved by the local government for the purposes of this section.
- (3) The records must be kept available for inspection by members of the public at reasonable times.
- (4) The cemetery authority must ensure that the requirements of this section are complied with.

Maximum penalty for subsection (4)—50 penalty units.

# Part 5 Disposal of human remains outside cemeteries

#### 44 Requirement for licence

(1) A person must not dispose of human remains outside a cemetery in the local government's area, unless the disposal of the remains is authorised by a licence under this part.

Maximum penalty—200 penalty units.

(2) However, a licence is not required for scattering cremated remains outside a cemetery.

#### 45 Application for licence

- (1) An application for a licence authorising disposal of human remains outside a cemetery must—
  - (a) identify the burial site or other place in which the remains are to be buried or placed; and
  - (b) state when and how the remains are to be disposed of; and
  - (c) contain other information required by subordinate local law.

- (2) An application for a licence authorising disposal of human remains outside a cemetery must be accompanied by—
  - (a) certified copies of other legal authorities that are required for the disposal of the remains; and
  - (b) the written agreement of the owner of, and anyone else with a registered interest in, the land on which the remains are to be buried or placed to the disposal of the remains on the land.

#### 46 Grant of licence

The local government may grant a licence authorising the proposed disposal of human remains outside a cemetery if satisfied that—

- (a) the grant of the licence is justified by—
  - (i) a special family, personal or historical association between the deceased person and the place in which the remains are to be buried or placed; or
  - (ii) some other special reason; and
- (b) the implementation of the proposal—
  - (i) will not create a risk to health or other nuisance; and
  - (ii) will not cause reasonable offence to others; and
  - (iii) is consistent with criteria laid down by subordinate local law.

#### 47 Conditions of licence

- (1) A licence for the disposal of human remains outside a cemetery may be granted on conditions the local government considers appropriate and must be in compliance with the provisions of the *Sustainable Planning Act 2009*.
- (2) The conditions of a licence may, for example—

- (a) regulate the preparation of a grave and require the holder of the licence to allow an authorised person to inspect the grave before burial of human remains in the grave; and
- (b) require the disposal of the human remains to take place at a particular time or within a particular period; and
- (c) require the erection or installation of a memorial or marker to identify a site in which human remains have been buried.

## 48 Compliance with conditions of licence

An undertaker who arranges for the disposal of human remains outside a cemetery must ensure that the conditions of the relevant licence are complied with.

Maximum penalty-200 penalty units.

# Part 6 Miscellaneous

# Division 10 Division 1 Disturbance of remains

#### 49 Disturbance of remains

(1) A person must not disturb or interfere with human remains that have been buried or placed within or outside a cemetery under this local law unless the local government authorises the disturbance or interference with the remains.

Maximum penalty—500 penalty units.

(2) However, this section does not affect the exhumation or other disturbance or interference with human remains on the order of a coroner or other lawful authority.

#### 50 Authorisation for disturbance or interference with remains

(1) The local government may give an authorisation under this division on conditions the local government considers appropriate.

#### Examples—

- The local government may authorise the removal of the remains from 1 cemetery to another to comply with the wishes of the relatives of the deceased.
- The local government may authorise the opening of a grave and the burial of another in the same grave in compliance with the expressed wishes of both or all deceased persons who have been or are to be buried in the grave.
- (2) A person to whom an authorisation is given under this local law must comply with the conditions of the authorisation.

Maximum penalty for subsection (2)—500 penalty units.

## Division 11 Removal of remains

#### 51 Power to direct removal of remains

- (1) If human remains are buried or placed on land<sup>7</sup> without the authorisation required under this local law, or contrary to the conditions of an authorisation under this local law, the local government may, by notice in writing given to the owner of the land (a *compliance notice*), require the owner to have the remains removed to a cemetery within a specified period.
- (2) A person must comply with a notice under this section.

Maximum penalty for subsection (2)—200 penalty units.

#### 52 Local government's power to have work carried out

If—

<sup>&</sup>lt;sup>7</sup> It should be noted that when human remains are discovered, the police are to be informed under section 7 of the *Coroners Act 2003*. If the remains are identified as Aboriginal remains or of historical significance, the police will notify the Environmental Protection Agency.

- (a) the local government considers it inappropriate to issue a compliance notice under this division; or
- (b) a person fails to have the remains removed to a cemetery as required by a compliance notice;

the local government may itself remove the remains and dispose of them in a cemetery.

## 53 Powers of entry and cost recovery

- (1) The local government may enter land to carry out the work under section 142(2) of the Act.
- (2) If a compliance notice has been issued against the owner of the land, and the owner has failed to have the remains removed as required by the compliance notice, the amount properly and reasonably incurred by the local government in carrying out the work is recoverable from the owner (together with interest) under sections 142(4) of the Act.

# Division 12 Power of direction

# 54 Compliance by undertakers with directions by authorised persons

An undertaker must comply with directions given orally or in writing by an authorised person about—

- (a) the preparation of a grave for the burial of human remains; or
- (b) other matters affecting the disposal of human remains.

Maximum penalty—200 penalty units.

# Division 13 Consistency with *Queensland Heritage* Act 1992

## 55 Consistency with *Queensland Heritage Act 1992*

The powers given under this local law must be exercised in a way that is consistent with the *Queensland Heritage Act 1992*.

# Part 7 Authorised persons

## 56 Appointment

- (1) The local government may appoint any of the following persons as authorised persons for this local law—
  - (a) employees of the local government;
  - (b) other persons who are eligible for appointment as authorised persons under Chapter 5, part 2 of the Act<sup>8</sup>.
- (2) An appointment of a person as an authorised person under this part must state the provisions for which the person is appointed as an authorised person.
- (3) The local government may appoint a person as an authorised person under this part only if—
  - (a) the local government considers the person has the necessary expertise or experience for the appointment; or
  - (b) the person has satisfactorily finished training approved by the local government for the appointment.

<sup>&</sup>lt;sup>8</sup> Chapter 5, part 2 (Monitoring and Enforcing Local Government Acts).

#### 57 Limitation on authorised person's powers

An authorised person's powers may be limited in the person's instrument of appointment.

## 58 Authorised person's appointment conditions

- (1) An authorised person holds office on the conditions stated in the instrument of appointment.
- (2) An authorised person—
  - (a) if the instrument provides for a term of appointment—ceases holding office at the end of the term; and
  - (b) may resign by signed notice of resignation given to the local government; and
  - (c) if the conditions of appointment provide—ceases holding office as an authorised person on ceasing to hold another office stated in the appointment conditions (the *main office*).
- (3) However, an authorised person may not resign from the office of authorised person (the *secondary office*) under subsection (2)(b) if a term of the authorised person's employment to the main office requires the authorised person to hold the secondary office.

#### 59 Authorised person's identity card

- (1) The local government must give each authorised person an identity card.
- (2) The identity card must—
  - (a) contain a recent photograph of the authorised person; and
  - (b) be signed by the authorised person; and
  - (c) identify the person as an authorised person for the local government; and
  - (d) include an expiry date.

(3) A person who ceases to be an authorised person must return the person's identity card to the local government within 21 days after the person ceases to be an authorised person.

Maximum penalty—10 penalty units.

(4) This section does not prevent the giving of a single identity card to a person for this part and for other purposes.

## 60 **Production of identity card**

- (1) An authorised person may exercise a power in relation to someone else (the *other person*) only if the authorised person—
  - (a) first produces his or her identity card for the other person's inspection; or
  - (b) has the identity card displayed so it is clearly visible to the other person.
- (2) However, if for any reason it is not practicable to comply with subsection (1), the authorised person must produce the identity card for the other person's inspection at the first reasonable opportunity.

#### 61 Offence

A person must not pretend to be an authorised person.

Maximum penalty—50 penalty units.

#### 62 Protection from liability

- (1) This section applies to—
  - (a) an authorised person; and
  - (b) a person acting under the direction of an authorised person.
- (2) The person does not incur civil liability for an act done or omission made honestly and without negligence under this local law.

(3) A liability that would, apart from this section, attach to the person attaches instead to the local government.

# Part 8 Review

#### 63 Reviewable decisions

A decision of the local government or an authorised person under this local law is reviewable (a *reviewable decision*) unless it is—

- (a) a decision made by resolution of the local government; or
- (b) a decision made on an earlier application for review.

## 64 Application for review

- (1) A person who is aggrieved by a reviewable decision may apply to the local government for a review of the decision.
- (2) An application for review of a reviewable decision must—
  - (a) be in writing; and
  - (b) state the reasons why the applicant considers the decision should be reviewed; and
  - (c) be lodged at the office of the local government within 14 days after the day on which notice of the decision was given to the applicant or within a further period allowed by the local government (before or after the end of that period).

#### 65 Carrying out review

- (1) The local government must either—
  - (a) carry out a review at a meeting of the local government; or
  - (b) have the review carried out by an authorised person.

(2) An authorised person who carries out a review under subsection (1)(b) must not be the original decision maker and must be a person who is no less senior than the original decision maker.

#### 66 Decision on review

- (1) On completing a review, the local government may confirm, vary or reverse the decision under review.
- (2) The local government must give the applicant written notice of the result of the review.
- (3) If the local government does not decide an application for review within 28 days after receiving the application, the local government is taken to have confirmed the decision under review.

# Part 9 Miscellaneous

#### 67 Defence of reasonable excuse

If a person is charged with an offence involving a contravention of a provision of this local law, it is a defence to prove that the person had a reasonable and lawful excuse for the contravention.

#### 68 Subordinate local laws

The local government may make subordinate local laws about—

- (a) the establishment of a cemetery authority to manage a local government cemetery;<sup>9</sup> or
- (b) management policies for a local government cemetery;<sup>10</sup> or

<sup>&</sup>lt;sup>9</sup> See section 5(1).

<sup>&</sup>lt;sup>10</sup> See section 6.

- requirements for the disposal of human remains in a local (c) government cemetery;<sup>11</sup> or
- (d) conditions that must, or will ordinarily, be imposed in a licence to dispose of remains in a local government cemetery;<sup>12</sup> or
- requirements for coffins or other containers for human (e) remains brought into local government cemeteries;<sup>13</sup> or
- criteria for granting a licence authorising the erection or (f) installation of a memorial to a deceased person;<sup>14</sup> or
- conditions that must, or will ordinarily, be imposed in a (g) licence to erect or install a memorial to a deceased person in a local government cemetery;<sup>15</sup> or
- information and materials to be included in, or to accompany, (h) an application for a licence to operate a cemetery.<sup>16</sup> or
- (i) criteria with which the operation of a cemetery must comply, or will ordinarily be expected to comply, if a licence is to be granted;<sup>17</sup> or
- the term for which a licence is to be granted or renewed;<sup>18</sup> or (j)
- conditions that must, or will ordinarily, be imposed in a (k) licence to operate a cemetery;<sup>19</sup> or
- standards for the disposal of human remains in cemeteries;<sup>20</sup> (1)or

<sup>&</sup>lt;sup>11</sup> See section 12(b)

<sup>&</sup>lt;sup>12</sup> See section 13(3).

<sup>&</sup>lt;sup>13</sup> See section 14(b).

<sup>&</sup>lt;sup>14</sup> See section 15. <sup>15</sup> See section 18.

<sup>&</sup>lt;sup>16</sup> See section 30.

<sup>&</sup>lt;sup>17</sup> See section 31.

<sup>&</sup>lt;sup>18</sup> See section 32.

<sup>&</sup>lt;sup>19</sup> See section 33.

<sup>&</sup>lt;sup>20</sup> See section 42.

- (m) information to be included in records kept by a cemetery authority;<sup>21</sup> or
- information to be included in an application for a licence to dispose of human remains outside a cemetery;<sup>22</sup> or (n)
- criteria for granting a licence to dispose of human remains outside a cemetery;<sup>23</sup> or (0)
- other matters about which this local law specifically allows (p) for the making of subordinate local laws.

<sup>&</sup>lt;sup>21</sup> See section 43.
<sup>22</sup> See section 45
<sup>23</sup> See section 46.

# Schedule 1 Dictionary

section 3

*authorised person* means a person appointed as an authorised person for this local law.

*cemetery* means a place for the disposal of human remains.

*cemetery authority* means the person or body of persons that has responsibility for the administration and management of a cemetery.

disposal of human remains includes—

- (a) burial (including burial at sea); and
- (b) cremation; and
- (c) placing the remains in a columbarium, mausoleum or vault.

*family* of a deceased person includes—

- (a) a spouse of the deceased; and
- (b) a guardian of the deceased; and
- (c) brothers and sisters of the deceased, or of a spouse of the deceased; and
- (d) ascendants and descendants of the deceased, or of a spouse of the deceased.

*human remains* means the body or part of the body of a deceased person but does not include a part of the body of a deceased person lawfully removed for transplantation, scientific examination or instruction in anatomy or any other branch of medicine.

*local government cemetery* means a public cemetery administered by the local government under this local law.

*memorial* includes—

- (a) a headstone; and
- (b) an inscribed plaque or commemorative plate; and
- (c) monumental, ornamental or other structures erected on a grave site; and

(d) anything else erected or placed in a cemetery to mark the site where human remains have been buried or placed, or to commemorate a deceased person.

*operate* a cemetery means to dispose, or permit the disposal, of human remains in the cemetery.

#### reviewable decision see section 63.

#### the Act means the Local Government Act 2009.

*undertake*r means a person who carries on the business of disposing of human remains and, if a person who carries on that business is not engaged in a particular case, includes the person who actually undertakes the disposal of the human remains.

# CERTIFICATION

This and the preceding 36 pages bearing my initials is a certified copy of *Cemeteries Local Law 2012*, made in accordance with the provisions of the *Local Government Act 2009*, by Torres Shire Council by resolution dated 17 April 2012.

**Chief Executive Officer Torres Shire Council**