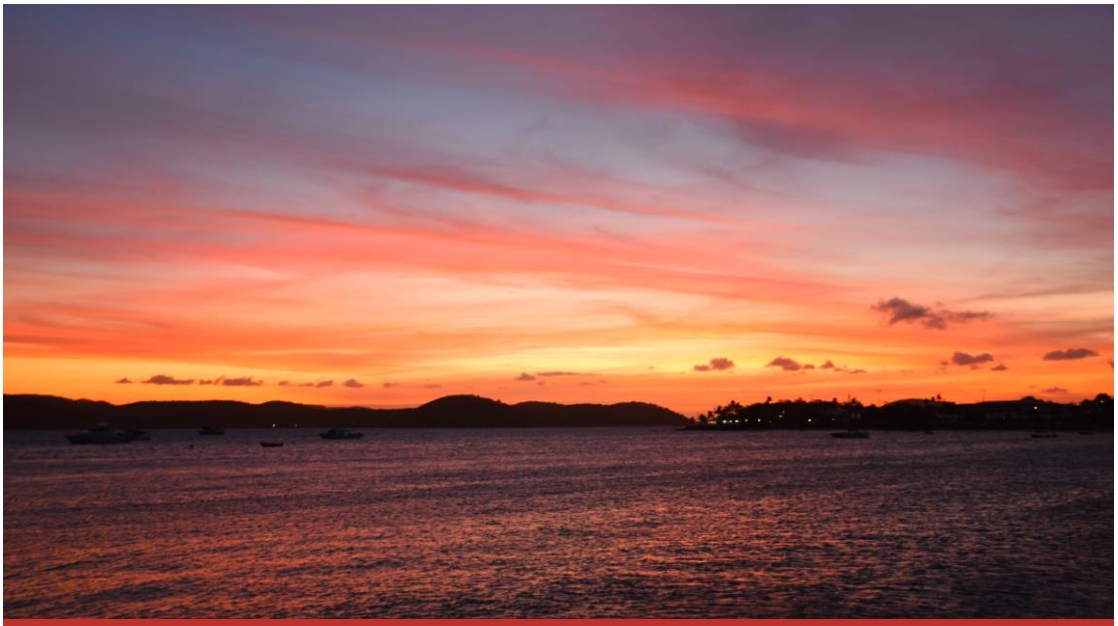
Part 4 Strategic Outcomes

Part 4 prescribes the Strategic Outcomes for the planning scheme in accordance with Section 16(1) of the Act.

Table 4.1 – Strategic Outcomes for Torres Shire



Strategic Outcomes for Torres Shire	
(1)	All development in Torres Shire values, protects and promotes Aboriginal and Torres Strait Islander knowledge, culture and tradition.
(2)	Torres Shire is currently experiencing a housing shortage and is forecast to experience an increase in resident population. The need to deliver more housing now and into the future is intended to be accommodated through a combination of the following strategies: (a) intensification of residential land use in appropriate locations proximate to local services; (b) inclusion of residential land use in established commercial centres through mixed use development; and (c) expansion of the urban areas of Thursday Island and Horn Island in locations provided with appropriate infrastructure and with ready access to local services.
(3)	Thursday Island remains the primary centre servicing Torres Shire and the broader Torres Strait region, providing the highest order of administration, retail, community and recreational services.
(4)	Rises in sea level combined with more regular storm tide inundation is expected to impact on uses proximate to the coastline, particularly on Horn Island. It is intended for the focus of residential and commercial development to move inland, to provide improved resilience.
(5)	The focus of development in Torres Shire will be on Thursday Island and Horn Island with limited development on surrounding inner islands and the mainland where there are no major infrastructure networks.

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Strategic Outcomes for Torres Shire	
(6)	Development in Torres Shire improves the resilience of the community to adapt to coastal hazards, climate change and predicted sea level rise.
(7)	Torres Shire is home to a tropical climate. Buildings and structures must be designed in a manner that is responsive to this climate, in order to promote energy efficiency and retain and enhance a distinct built form character within the Shire.
(8)	The land use pattern in Torres Shire is to embrace "healthy by design" principles by supporting an increased use of active transport (walking and cycling) and a reduction in the use of private vehicles. This is achieved through the following strategies: (a) provision of improved active transport infrastructure linking key destinations, including residential areas, commercial centres and community facilities; (b) development of attractive pedestrian environments in commercial centres through landscaping and the provision of active frontages; (c) increase residential density surrounding key commercial centres in accordance with outcome (2); and (d) provision of smaller scale commercial services proximate to residential areas, but only where these uses do not degrade the primacy of established and identified commercial centres.
(9)	The development of increased recreational opportunities, particularly self-directed recreation such as walking, running and cycling, is promoted throughout the Shire. New facilities and infrastructure are developed in appropriate locations as part of an integrated recreational network that is consistent with "healthy by design" principles.
(10)	The expansion of the housing supply within Torres Shire, through either brownfield or greenfield development, increases the diversity of housing types and sizes available, in order to support the housing needs of the community and provide housing affordability.
(11)	Opportunities for local employment are promoted and fostered, particularly through development in industries that increase the self-sufficiency of Torres Shire.
(12)	Torres Shire is strategically located to support a range of marine-based and ocean dependent industries including (but not limited to) ship building, boat repair, logistics/freight services, seafood processing and commercial fishing. The development of these industries, to provide increased local economic activity, is promoted, with land with ocean access preserved for future marine-based and ocean dependent industries.
(13)	Land along Airport Road on Horn Island is intended to be progressively developed for industrial purposes to support the needs of the local community, Torres Shire and the broader Torres Strait region. Existing residential uses within this area are expected to remain in the short term, however the long term development intent of this land is for industrial purposes. Future development should therefore not seek to expand the extent of residential land use in this location.
(14)	A level of tourism development is supported within Torres Shire, however this is to be of a small scale and is to maintain the existing character of local places and the amenity enjoyed by local residents. The Shire is to retain its primary role, and resulting character, servicing local and regional residents, with any tourism operations forming a secondary role within the Shire.

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Strategic Outcomes for Torres Shire	
(15)	Transport connections between Horn Island, Thursday Island and the mainland are vital to the ongoing development of Torres Shire. Opportunities to improve the efficiency, safety and quality of transport services and supporting infrastructure are promoted.
(16)	Select areas of land in locations throughout the Shire have the potential to support future urban development, subject to detailed site investigations. These areas have been identified as Investigation Areas (see **Figure 4.1**). Development, including interim uses, on any land identified as an Investigation Area must not prejudice the future use of the identified area for urban purposes, specifically: (a) Land to the south-east of the Wasaga township on Horn Island, shown in **Figure 4.2**, has been identified as being suitable for future urban development, subject to detailed master planning and infrastructure planning. (b) Land at Quarantine, shown in **Figure 4.3**, has been identified as being suitable for future urban development, particularly the provision of additional housing, subject to detailed master planning and infrastructure planning. Detailed consideration of existing constraints is required. (c) Land at Waiben Esplanade, shown in **Figure 4.4**, has the potential to support industrial activities, particularly the storage of materials. Detailed consideration of the constraints of this land and surrounding land uses is required.
(17)	Thursday Island and Horn Island provide port infrastructure of strategic, local and State importance. Whilst these areas are designated as strategic port land and thus fall outside the jurisdiction of this planning scheme, other land uses and activities throughout the Shire are to support and promote the ongoing operation and development of port facilities.
(18)	Torres Shire is home to a diverse natural environment, including The Great Barrier Reef world heritage site, which supports substantial biodiversity, unique ecosystems and nationally listed threatened and migratory species such as endangered marine turtles. Development in the Shire is to be responsive to the unique environment provided in Torres Shire by: (a) supporting the protection and enhancement of significant environmental features; (b) avoiding impacts on *Matters of Local Environmental Significance* and *Matters of State Environmental Significance*, and where avoidance of adverse impacts cannot be reasonably achieved, they are minimised; (c) avoiding impacts on matters of national environmental significance; (d) avoiding impacts on the values associated with The Great Barrier Reef world heritage site; (e) promoting opportunities, where appropriate, for an improved appreciation of the Shire's ecological processes; (f) retaining and conserving coastal processes and resources; (g) within *Turtle Sensitive Areas*, avoid artificial light directly visible from *Significant Sea Turtle Nesting Areas*, *Very Significant Sea Turtle Nesting Areas* and the ocean as well as artificial light contributing to skyglow.
(19)	Torres Shire plays an important local, regional, national and international role in serving as a centre for surrounding local governments within the Torres Strait and Cape York regions while also adjoining Papua New Guinea in the far north of the Shire. The Shire serves as a gateway and hub in many respects and this role is promoted, fostered and managed through new development.

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Strategic Outcomes for Torres Shire	
(20)	Torres Shire's location adjoining an international border presents unique challenges with respect to a number of matters, most notably biosecurity. The planning scheme seeks for all activities in the Shire to maintain the border integrity of the Australian continent, particularly in the prevention and risk management of the actual and potential spread of pests, diseases and contaminants.
(21)	The planning scheme seeks the orderly, efficient and effective development of land throughout the Shire, for the benefit of the community as a whole. Land uses and activities are intended to be located in such a way as to avoid conflicts between existing and future land uses and activities, with sufficient separation achieved between incompatible uses. Sensitive land uses are to be protected from adverse impacts associated with emissions and hazardous activities (including former mining activities).
(22)	The security of a supply of water and electricity is vital to the ongoing operation of the Shire and development is to in no way prejudice these supplies, particularly major infrastructure such as bulk supply corridors, treatment plants and electricity substations. Opportunities are also explored, where appropriate, to enhance and expand Torres Shire's water and electricity security, infrastructure and capabilities, including through renewable energy sectors.
(23)	Torres Shire includes a range of Queensland and local heritage places. Development is to be sensitively located, designed and operated to ensure that the cultural heritage significance of all identified heritage places is conserved and enhanced (where possible). Development that supports the appreciation and protection of identified heritage places is to be encouraged, particularly where community access is improved.
(24)	Development supports progression toward achieving carbon neutrality in Torres Shire through design, construction and operation.
(25)	Climate sensitive and responsive urban design occurs throughout Torres Shire with specific focus on the reduction of land area covered by impermeable / hard surfaces and increases in soft landscaping to reduce the urban heat island effect. Note – The 'urban heat island effect' is the increase in temperature in an urban area as a result of increased hard surfaces.
(26)	The disturbance of acid sulfate soils is avoided or managed to protect the environment, people and property.
(27)	Agricultural land, *Stock Routes* and existing pasturage rights are preserved and protected from fragmentation, encroachment and incompatible land uses.

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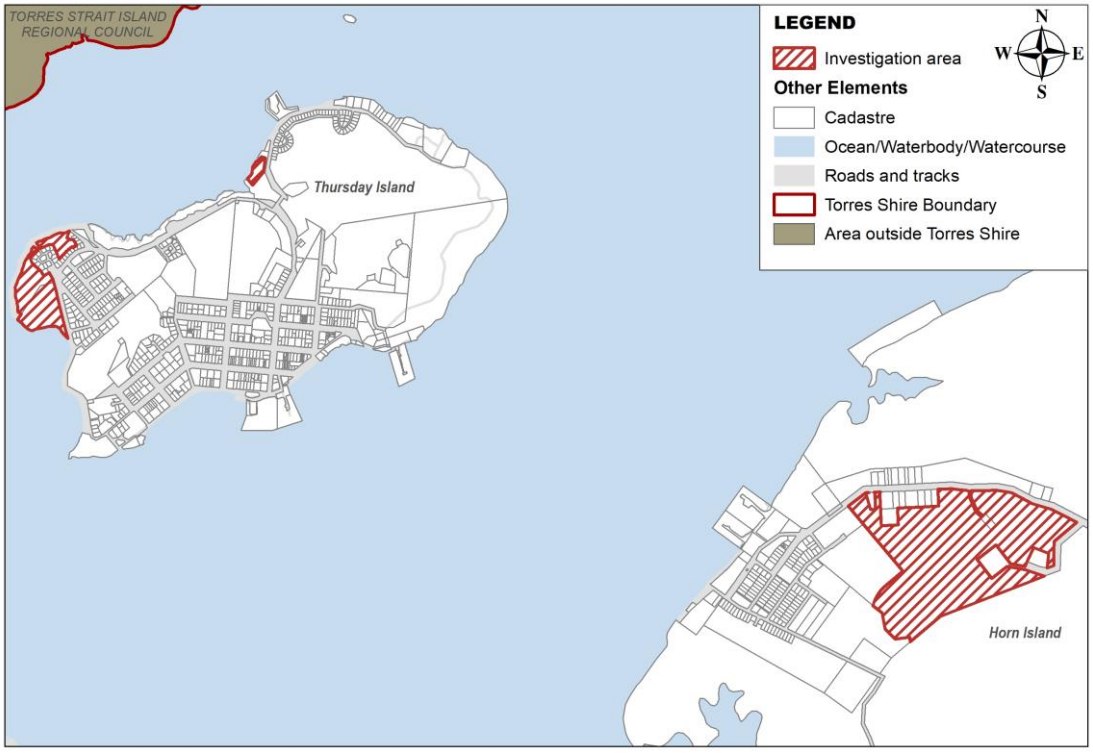


Figure 4.1 – Investigation Areas



Figure 4.2 – Investigation Area – Horn Island

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Figure 4.3 – Investigation Area – Thursday Island (Quarantine)



Figure 4.4 – Investigation Area – Thursday Island (Waiben Esplanade)

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